

## Message Text

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SUBJECT: 30TH UNGA--GENERAL DEBATE SPEECH BY THE SECRETARY  
OF STATE FOR FOREIGN AND COMMONWEALTH AFFAIRS  
OF THE UNITED KINGDOM, JAMES CALLAGHAN

1. SUMMARY--BRITISH SECRETARY OF STATE CALLAGHAN REVIEWED  
A NUMBER OF MAJOR PROBLEMS ON THE UN AGENDA AND ADVANCED  
FOR CONSIDERATION IN THE INTERNATIONAL ATOMIC ENERGY  
AGENCY SEVERAL SUGGESTIONS FOR CONTROLLING THE PROLIF-  
ERATION OF NUCLEAR MATERIALS THAT COULD BE PUT TO MILITARY  
USE. HE PLEDGED BRITAINS SUPPORT IN CARRYING OUT DECISIONS  
TAKEN AT THE 7TH SPECIAL SESSION AND CALLED ON THE OIL-  
PRODUCING STATES NOT TO IMPOSE "ADDITIONAL BURDENS" ON  
THE ADVANCED COUNTRIES ECONOMIES. ON THE MIDDLE EAST,  
CALLAGHAN WELCOMED THE SINAI AGREEMENT, PRAISING THE  
"PERSEVERANCE" AND "SKILLFUL DIPLOMACY" OF PRESIDENT  
FORD AND SECRETARY KISSINGER, AND CALLED FOR A "COMPLEMENTARY  
STEP ON THE GOLAN" TO BE FOLLOWED BY A SETTLEMENT OF THE  
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"CENTRAL PROBLEM OF THE PALESTINIANS AND THE FUTURE OF

THE WEST BANK." THE LAST STEP MIGHT REQUIRE "A COMPREHENSIVE FORUM, SUCH AS GENEVA PROVIDES." ON CYPRUS, CALLAGHAN REGRETTED THE LACK OF PROGRESS IN THE TALKS AMONG THE CONCERNED PARTIES, AFFIRMED BRITAIN'S ADHERENCE TO RESOLUTION 3212, WARNED AGAINST ANY DECLARATION OF INDEPENDENCE BY A PART OF THE ISLAND, AND URGED RESUMPTION OF TALKS. ON AFRICAN ISSUES, HE EXPRESSED DEEP CONCERN THAT THE PEOPLE OF NAMIBIA BE ALLOWED TO CHOOSE WITHOUT DELAY THEIR CONSTITUTIONAL FUTURE AND REGRETTED THE LACK OF PROGRESS IN TALKS TO PROMOTE A NEGOTIATED SETTLEMENT IN RHODESIA, SPELLING OUT THE PREREQUISITES FOR FURTHER PROGRESS AND URGING RESUMPTION OF TALKS. WELCOMING THE SALT TALKS AND TAKING NOTE OF THE TWO RECENT SOVIET DISARMAMENT PROPOSALS, CALLAGHAN HIGHLIGHTED THE PROBLEM OF NUCLEAR PROLIFERATION AND OUTLINED A PROPOSAL THAT THE UK WOULD BE SUBMITTED TO THE INTERNATIONAL ATOMIC ENERGY AGENCY. END SUMMARY.

2. CALLAGHAN PLEDGED THAT BRITAIN WOULD "COOPERATE FULLY" IN CARRYING OUT THE WORK OF THE UN SPECIAL SESSION AND RESPOND WITH URGENCY AND JUSTICE TO THE SOCIAL AND ECONOMIC PROBLEMS IN THE WORLD. IN RETURN, HE ASKED THE OIL-PRODUCING STATES NOT "IMPOSE ADDITIONAL BURDENS ON OUR ECONOMIES."

3. ON THE MIDDLE EAST, CALLAGHAN WELCOMED THE SINAI AGREEMENT, PRAISING THE "PERSEVERANCE" AND "SKILLFUL DIPLOMACY" OF PRESIDENT FORD AND SECRETARY KISSINGER. THE AGREEMENT WAS IMPORTANT NOT ONLY FOR ITS PRACTICAL EFFECTS, BUT ALSO FOR THE EXAMPLE IT PRESENTED TO OTHERS "THAT MUTUALLY BENEFICIAL AGREEMENTS CAN BE REACHED IN THE MIDDLE EAST WITHOUT SACRIFICING THE INTERESTS OF EITHER PARTY." REALIZING THAT PEACE IS NOT "AROUND THE CORNER," CALLAGHAN URGED "A COMPLEMENTARY STEP ON THE GOLAN" WHICH REQUIRED A FURTHER NEGOTIATING ROUND TO CONVINCE THE SYRIANS AND OTHERS OF THE BENEFITS OF PEACE. THIS STEP SHOULD BE FOLLOWED BY A SETTLEMENT OF "THE CENTRAL PROBLEMS OF THE PALESTINIANS AND THE FUTURE OF THE WEST BANK." RECOGNIZING THAT "A COMBINATION OF METHODS" WOULD BE NEEDED TO RESOLVE THE VARIOUS ISSUES, CALLAGHAN

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BELIEVED THAT THE SETTLEMENT OF THE PALESTINIAN ISSUE MIGHT REQUIRE "A COMPREHENSIVE FORUM, SUCH AS GENEVA PROVIDES."

4. ON CYPRUS, CALLAGHAN EXPRESSED REGRET THAT THE TALKS BETWEEN THE CONCERNED PARTIES HAD MADE SUCH LITTLE PROGRESS, AFFIRMED BRITAIN'S ADHERENCE TO RESOLUTION 3212, WARNED THAT A DECLARATION OF INDEPENDENCE BY ONE PART

OF THE ISLAND " WOULD PERPETUATE CONFLICT," AND URGED THE PARTIES TO RESUME CONSTRUCTIVE NEGOTIATIONS WITH THE ASSISTANCE OF A MEDIATOR.

5. ON AFRICAN ISSUES, CALLAGHAN EXPRESS " DEEP CONCERN" THAT THE INHABITANTS OF NAMIBIA SHOULD BE GIVEN THE OPPORTUNITY FOR SELF-DETERMINATION WITHOUT DELAY. HE REVIEWED VARIOUS BRITISH EFFORTS TO PROMOTE THE OPPORTUNITY AND TO AID THE PEOPLE OF NAMIBIA. ON THE RHODESIAN QUESTION, CALLAGHAN PAID "TRIBUTE" TO THE EFFORTS OF BOTSWANA, TANZANIA, MOZAMBIQUE, AND ZAMBIA IN CONJUNCTION WITH SOUTH AFRICA TO ENCOURAGE A NEGOTIATED SETTLEMENT AND REGRETTED THE LACK OF PROGRESS. CALLING ON BOTH SIDES TO REOPEN NEGOTIATIONS AND SOUTH AFRICA TO RESUME ITS EFFORTS, CALLAGHAN IDENTIFIED TWO PREREQUISITES FOR FURTHER PROGRESS: (1) " THE EUROPEANS AND PARTICULARLY MR SMITH SHOULD REALIZE THAT TO RELY ON THE DISUNITY AMONG THEIR POLITICAL OPPONENTS AS A JUSTIFICATION FOR POSTPONING ESSENTIAL CHANGES IS TO INVITE DISASTER:" (2) "THERE MUST BE CLEAR AND UNIFIED LEADERSHIP ON THE AFRICAN SIDE."

6. CALLAGHAN UNDERLINED THE ISSUE OF DISARMAMENT, NOTING THE FORCE REDUCTION TALKS UNDERWAY IN VIENNA AND WELCOMING THE SALT TALKS. HE ASSERTED THAT BRITAIN HAD "CONSISTENTLY SUPPORTED" THE OBJECTIVE SET OUT IN THE SOVIET PROPOSAL FOR A COMPLETE BAN ON NUCLEAR WEAPONS TESTING, BUT EXPLAINED THAT SEVERAL PROBLEMS STILL REMAINED--THE NECESSITY OF ENSURING THE PARTICIPATION OF ALL NUCLEAR WEAPONS STATES AND PROVISIONS FOR VERIFICATION. DEPARTING FROM HIS PREPARED TEXT, CALLAGHAN STATED THAT " WE SHOULD EXAMINE WITH CARE" THE PROPOSAL MADE BY THE REPRESENTATIVE OF THE SOVIET UNION THIS MORNING. HIGHLIGHTING THE "NEW DANGER" THAT STATES OBTAINING NUCLEAR REACTORS MAY LATER PRODUCE

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NUCLEAR WEAPONS, CALLAGHAN ADVANCED FIVE POINTS FOR CONSIDERATION IN THE INTERNATIONAL ATOMIC ENERGY AGENCY AND NOTED THAT BRITAIN WOULD BE MAKING A SPECIFIC PROPOSAL TO THAT AGENCY. THESE FIVE POINTS WERE:

(1) THE MEMBERS OF THE UN SHOULD SOLEMNLY AFFIRM THAT EACH AND ALL OF THEM WILL NOT CONVERT NUCLEAR MATERIALS FROM CIVIL USE TO MILITARY USE;

"(2) THIS SOLEMN DECLARATION SHOULD BE REINFORCED BY AGREEMENT TO ACCEPT A COMMON SYSTEM OF INTERNATIONAL INSPECTION THROUGH THE INTERNATIONAL ATOMIC ENERGY AGENCY. THERE SHOULD BE ONE SET OF RULES FOR ALL COUNTRIES IN THE WORLD;

"(3) ALL CIVIL NUCLEAR MATERIALS AND FACILITIES SHOULD BE BROUGHT WITHIN THE COMMON INSPECTION SYSTEM;

"(4) THE AGENCY SHOULD ASSUME RESPONSIBILITIES FOR INSPECTION OF ENRICHMENT AND PROCESSING PLANTS, IN ADDITION

TO THEIR PRESENT TASK OF SAFE-GUARDING NUCLEAR REACTORS;  
"(5) THE NEW SET OF COMMON RULES SHOULD BE BASED ON  
MONITORING NUCLEAR MATERIAL AND ACCOUNTING FOR ITS USE  
AT ALL STAGES THROUGH THE LIFE OF THE FUEL."  
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